

Draft Digital Personal Data Protection Rules 2025



Submitted by

Centre for Cyber Laws, NLU Delhi

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#### **About this Report**

Data protection law in India has undergone an interesting journey. What started as the Personal Data Protection Bill in 2018, underwent a series of consultations and engagement with civil society and a variety of stakeholders to emerge as the Digital Personal Data Protection Act 2023.

Briefly, the journey started with the Supreme Court laying down fundamental tenets of the Right to Privacy, with special emphasis on the situation in the digital context in 2017, in the case of Justice K.S. Puttaswamy v. Union of India. Thereafter, the Central Government constituted a committee of experts under the Chairmanship of Retd. Justice B.N. Srikrishna, which came out with a Report in 2018, in order to understand the practical aspects of data protection & privacy of individuals. Soon after that, the Personal Data Protection Bill was introduced in 2018, which was replaced by the Personal Data Protection Bill 2019. This 2019 version was referred to a Joint Parliamentary Committee, which submitted its feedback on the Bill via its Report in December 2021. Based on the Committee's recommendations & industry input, the Digital Personal Data Protection Bill 2022 was introduced. Finally, another version in the form of the Digital Personal Data Protection Bill 2023 was passed to culminate into the Digital Personal Data Protection Act of 2023. Thus, we see the Act has continuously evolved and comes at the end of a long-drawn out process of consultation, dialogue and engagement.

In pursuance of operationalizing the Act, the Ministry of Electronics and Information Technology (MeITY) released the much-awaited Draft Digital Personal Data Protection Rules on January 3, 2025.

This Report by the Centre for Cyber Laws, NLU Delhi is a humble contribution to the national (and global) engagement & discourse on the DPDP Rules in order to ensure that the final version of the Rules effectively implements the principles of the Act.





#### About NLUD

The primary objective of the University is to evolve and impart comprehensive and interdisciplinary legal education that is socially relevant. Through this education, we aim to promote legal and ethical values and foster the rule of law and the objectives enshrined in the Constitution of India. Furthermore, the University works toward the dissemination of legal knowledge and its role in national development, so that the ability to analyze and present contemporary issues of public concern and their legal implications for the benefit of the public is improved. These processes strive to promote legal awareness in the community and to achieve political, social, and economic justice.

Many believe that the path of liberalization we embarked upon in the early 90s unleashed India's potential. Undoubtedly the country has undergone vast changes in all spheres and we see a more confident India asserting itself on the global stage. However, this progress has come with very significant challenges to the country. India's various social classes are yet to be assimilated; their participation in the process of governance remains fractured. Cumulative progress needs to be fair and equitable. And integral to that is a legal system that empowers the marginalized, is just and fair in letter and spirit, and most importantly, does not use the law as a tool of oppression.

Our sincere endeavour is to make legal education and justice education, an instrument of social, political, and economic change. Each individual who is part of this institution must be remembered for the promotion of social justice. Our students will not only be shaped as change agents as the country achieves its social and developmental goals, but will also be equipped to address the imperatives of the new millennium and uphold the Constitution of India.





#### **About the Centre**

The Centre for Cyber Laws has been established to understand the socio-legal issues related to ever-evolving cyberspace. Cyberspace is infinite and has the potential to grow and evolve infinitely. The issues related to cyberspace are also evolving with the advancement of information technology. The global IT revolution and the emergence of new technologies such as artificial intelligence, the Internet of Things, the e-commerce industry, new forms of virtual currency, issues pertaining to the governance of cyberspace and more particularly the post-pandemic new world order have necessitated the need to focus on the legal research pertaining to new kinds of cybercrimes, issues related to cyber security and data protection and online privacy laws and above all into the new evolving cyberspace trends and patterns which shall shape the future of human civilisation and legal issues pertaining to it.

#### Vision & Objective

The vision of the Centre for Cyber Laws is to create a research-oriented space through which further research, discussions and deliberations on issues related to cyberspace and cyber laws can be done. The objective of the Centre is to bring professionals, academicians, cyber law experts, technology experts, law enforcement agencies, researchers and students together to have focused deliberations, discussions and debates related to issues of cyberspace and cyber laws. The Centre also aims to spread awareness related to various issues related to cyber laws such as cybercrimes, contraventions and cyber security issues.





### **LIST of ABBREVIATIONS**

<u>Abbreviation</u>	Expanded form
Aadhar Act	The Aadhar (Targeted Delivery of Financial and Other Subsidies, Benefits and Services) Act, 2016 <sup>1</sup>
ССРА	California Consumer Privacy Act of 2018 <sup>2</sup>
CM	Consent Manager
DF	Data Fiduciary
DP	Data Principal
DPA	Data Protection Authority
DPB	Data Protection Board of India
DPDP Act; the Act	Digital Personal Data Protection Act 2023 <sup>3</sup>
DPIA	Data Protection Impact Assessment
DPO	Data Protection Officer
GDPR	General Data Protection Regulation of the European Union <sup>4</sup>
Puttaswamy	Hon'ble Supreme Court in the case of Justice K.S. Puttaswamy v. Union of India, decided in 2017 <sup>5</sup>
SDF	Significant Data Fiduciary
Srikrishna Committee Report	Report of the Committee of Experts under the Chairmanship of Justice B.N. Srikrishna <i>A Free and Fair Digital Economy</i> , released in 2018 <sup>6</sup>

<sup>&</sup>lt;sup>1</sup> accessible at <u>Aadhaar Act 2016 as amended.pdf</u>
<sup>2</sup> accessible at <u>Codes Display Text</u>
<sup>3</sup> accessible at <u>Digital Personal Data Protection Act 2023.pdf.</u>

<sup>&</sup>lt;sup>4</sup> accessible at General Data Protection Regulation (GDPR) – Legal Text

<sup>&</sup>lt;sup>5</sup> accessible at justice k s putiaswamy (retd.), union of india and ors. 1700550294.pdf
<sup>6</sup> accessible at <a href="https://www.meity.gov.in/writereaddata/files/Data">https://www.meity.gov.in/writereaddata/files/Data</a> Protection Committee Report.pdf





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## **TABLE of SUGGESTIONS**

Rule	<b>Provision</b>	<u>Gap</u>	Suggestion	<u>Jurisprudence/Basis</u>
		Notice fo	OR OBTAINING CONSENT	
3(a)	Notice given by	Lack of accessibility in the form of	Add provision to give the	Requiring notice in multiple languages
	Data Fiduciary	language barriers.	notice in vernacular languages	"where necessary and practicable" was
	to Data	While multiple aspects of the Act &	as well, i.e., Eighth Schedule	provided under clause 7(2) of the 2019 Bill
	Principal.	Rules make it possible to ensure ease	of the Indian Constitution (22	and clause 8(2) of the 2018 Bill.
	Must be	of data protection rights, the very	languages).	No comments in the JPC Report on clause 7
	presented	medium also needs to convey the		(deemed approval).7
	independently	same.		Srikrishna Committee Report acknowledges
	of any other			that it may be necessary for information (in
	information			the notice) to be conveyed in multiple
	given by DF.			languages.8
				Under the principles of GDPR, the Dutch
				DPA fined TikTok €750,000 for violating the
				privacy of young children by providing the
				notice (during installation & otherwise) only

<sup>&</sup>lt;sup>7</sup> Joint Parliamentary Committee Report on the 2019 Bill, accessible at <u>17 Joint Committee on the Personal Data Protection Bill 2019 1.pdf</u>

<sup>8</sup> Srikrishna Committee Report on *A Free and Fair Digital Economy*, Page 58, accessible at <u>Data Protection Committee Report.pdf</u>





				in English – which was not always
				understandable.9
3(b)	Notice given by	Minimum requirement is inadequate.	Should include the rights of the	Suggested additions taken from 7(1) of the
	Data Fiduciary	Additional disclosures are required for	data principal to withdraw her	2019 Bill and 8(1) of the 2018 Bill.
	to Data	the meaningful dissemination of	consent, and the procedure for	No comments in the JPC Report.
	Principal.	educating data principals about their	such withdrawal, if the	Consistent with S. 5, DPDP Act 2023 and
	Inclusion of	rights and providing a truly	personal data is intended to be	principles of the Act & Rules.
	certain	empowered opportunity to give	processed on the basis of	
	coordinates.	consent.	consent; the basis for such	
			processing, and the	
			consequences of the failure to	
			provide such personal data, if	
			the processing of the personal	
			data is based on lawful	
			grounds; the source of such	
			collection, if the personal data	
			is not collected from the data	
			principal; the individuals or	
			entities including other data	
			fiduciaries or data processors,	

<sup>9</sup> Dutch DPA: TikTok fined for violating children's privacy | European Data Protection Board





Γ		I	
		with whom such personal data	
		may be shared, if applicable;	
		information regarding any	
		cross-border transfer of the	
		personal data that the data	
		fiduciary intends to carry out,	
		if applicable; the period for	
		which the personal data shall	
		be retained the existence of and	
		procedure for the exercise of	
		rights of the DP.	
	No	TICE OF BREACH	
Intimation of	The current requirements for giving	Notice to follow the same	Principles of Act & Rules (accessibility by
personal data	notice are inadequate, even compared	standards as that of notice for	data principals)
breach.	to the current requirements of consent.	consent (plain language etc.)	
Intimation of	Lack of timeline for notification.	Specify a reasonable timeline	R. 7(2) gives the timeline of notification to the
personal data		for the notification of breach to	Board as within 72 hours or an extension
breach.		each DP by the DF.	obtained in writing from the Board. Here too,
			this clause of timeline can be added in order
			to provide certainty to the DP and maintain
			the principles of transparency.
	personal data breach.  Intimation of personal data	Intimation of The current requirements for giving personal data notice are inadequate, even compared breach. to the current requirements of consent.  Intimation of Lack of timeline for notification. personal data	information regarding any cross-border transfer of the personal data that the data fiduciary intends to carry out, if applicable; the period for which the personal data shall be retained the existence of and procedure for the exercise of rights of the DP.  NOTICE OF BREACH  Intimation of personal data notice are inadequate, even compared breach.  Intimation of to the current requirements of consent.  Intimation of personal data that the data fiduciary intends to carry out, if applicable; the period for which the personal data shall be retained the existence of and procedure for the exercise of rights of the DP.  NOTICE OF BREACH  Intimation of to the current requirements for giving standards as that of notice for to the current requirements of consent.  Specify a reasonable timeline for the notification of breach to





	ERASURE OF PERSONAL DATA				
8(1)	Time period for	Applicability of time period after	Firstly, requirements should be	For the specified purposes, the following are	
	specified	which purpose of collection of	applicable to all not specified	required to erase personal data except as	
	purpose to be	personal data is deemed to be served	DFs. <sup>10</sup>	necessary for compliance with any law. (i) e-	
	deemed as no	should be widespread & applicable to		commerce DP 2cr+ (ii) online gaming	
	longer being	all.	Secondly, even if numerical	intermediary DF 50L+ (iii) social media	
	served.		thresholds apply, they should	intermediary 2 cr+. All figures based on	
		Basis on which entities are classified	be on the basis of number of	registered users. <sup>11</sup>	
		to which thresholds are applicable	active users & not registered		
		needs to be more comprehensive.	users as registered users do not		
			give an idea of the real use &		
			impact of a platform.		
8	Time period	Ambiguity in defining "specified time	Establish industry-specific	Based on the GDPR's "data minimization" 12	
	for specified	period" across various contexts.	timelines for data retention.	and "storage limitation" principles.13	
	purpose to be	Potential data retention conflicts with	Clarify exceptions where legal	Supreme Court guidelines on data retention	
	deemed as no	other legal obligations.	compliance necessitates	in PUCL v. Union of India.	
	longer being		prolonged retention.		
	served.				

Third Schedule classifies by volume (no. of registered users) depending on the type of DF.
 Third Schedule of the Draft DPDP Rules 2025.
 Article 5(1)(c), GDPR
 Article 5(1)(e), GDPR





	CONSENT MANAGER				
4(4)	Registration	Potentially burdensome obligations.	The Central Government must	SEBI regulates market intermediaries (like	
	and obligations	The Consent Manager (CM) faces	formulate and notify a detailed	stock brokers, stock exchanges, Investment	
	of Consent	cancellation of registration and	framework on the functioning	Advisers, Research Analysts, etc.).	
	Manager.	penalties in case of non-adherence to	of CMs. This would include	TRAI, RBI and other sectoral regulators	
		conditions & obligations laid down.	CMs being a body corporate	release information and guidelines for the	
		This has the potential to disincentivise	with defined roles, powers,	operation of intermediaries (by whatever	
		companies from registering as CMs.	functions and so on.	name so called) in their respective sectors.	
		Further, the DPB may on its	Monitoring of CMS must also		
		satisfaction revoke the license of the	be well-defined. This is		
		CM, which makes the DPB too	important given that the		
		powerful.	volume of data being dealt		
			with is unmatched and		
			personal data is not sector-		
			specific, thus having wide-		
			ranging impact.		
	VERIFIABLE PERSONAL CONSENT (IN THE CONTEXT OF CHILDREN)				
10(1)	Verifiable	Data collected by the mechanism to	Verification through entities	R. 3(vii) & 3(viii) of the SPDI Rules to be	
	consent for	verify consent is not specifically	trusted by the Government –	invoked.	
	processing of	protected.	add: such verification data		





	personal data of		including virtual token to be	The recent amendment <sup>15</sup> to the Aadhar Act
	child or of		treated as "sensitive personal	allows private entities to use the Aadhar for
	person with		data" and to be subject to the	authentication, including age. This needs to
	disability who		SPDI Rules. <sup>14</sup>	be handled with utmost care in order to abide
	has lawful			by the principles of the DPDP Act and protect
	guardian.			individual data principals.
				Although the current framework, via
				amended rules, provides for certain
				safeguards like submitting a proposal &
				justification statement before the use of
				Aadhar, anonymous verification is a better
				option in the interest of DPs given the
				enormous volume of data that will be dealt
				with (through all websites).
10(1)(	Verifiable	No reason to invest in anonymous	Rule to include provision	One such mechanism could be Aadhar
<b>b</b> )	consent for	mechanisms of age verification over	incentivising investment in	verification by OTP wherein a child's Aadhar
	processing of	the use of Aadhar.	anonymisation mechanisms.	phone / contact number is linked to their
	personal data of		This can be in-house by a DF	parent, without accessing data of Aadhar
	child or of		or as a service availed by DFs,	itself.

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<sup>&</sup>lt;sup>14</sup> Information Technology (Reasonable security practices and procedures and sensitive personal data or information) Rules, 2011, [<u>भाग ।।- खण्ड 3(i)</u>] भारत का राजपत्र : असाधारण 7.

<sup>&</sup>lt;sup>15</sup> Aadhaar Authentication for Good Governance (Social Welfare, Innovation, Knowledge) Amendment Rules, 2025.





	person with		which would be deemed	Examples of services (anonmyous
	disability who		related parties. Such	verification / virtual tokens) provided in other
	has lawful		verification can happen by	comparative jurisdictions include Yoti in the
	guardian.		mapping virtual tokens.	UK <sup>16</sup> and YOid in Spain. <sup>17</sup>
				An incentive to invest in such virtual mapping
				could be providing points towards positive
				credit rating, or a similar / equivalent
				framework for personal data protection.
10(2)	Verifiable	No obligation to ensure consent being	Add due diligence	The idea is to link the claimant parent to the
	consent for	provided for children is by their	requirements for the	child in order to provide lawful consent.
	processing of	parents / guardians only, the Rule	identification of a parent,	Misuse is possible in case of the requirement
	personal data of	merely requires to ensure that the	similar to the requirements for	of any adult providing consent. Therefore, it
	child or of	person giving consent is an adult.	guardian(s).	becomes important to impose a duty on the
	person with			DF to verify this link.
	disability who			
	has lawful			
	guardian.			

<sup>&</sup>lt;sup>16</sup> Age verification tools for online customers and custom-built apps · Yoti Verify your legal age without losing your anonymity - YOiD





10	Verifiable	Current provisions provide age-gating	First, restrictions should apply	The GDPR stipulates a child to be a person
expla	consent for	content for all sites and for all children	only for specific notified sites	under the age of 16 years, with Member States
natio	processing of	up to the age of 18.	like for instance gambling, etc.	having an option to bring this down to 13
n	personal data of	The age limit is too high & must be	Second, even if restrictions	years.
	child or of	brought down.	apply to all kinds of content it	The US stipulates parental consent for certain
	person with		should only be for beyond a	sites for persons under the age of 13 years. <sup>18</sup>
	disability who		certain age and to this end, the	
	has lawful		definition of child under this	
	guardian.		Rule should be amended to	
			mean a person below the age of	
			16 years.	
		RIGHTS	OF DATA PRINCIPALS	
13	Rights of Data	1. Absence of clear timelines for	1. Include a mandatory	Justice K.S. Puttaswamy v. Union of India
	Principals,	grievance redressal response by Data	timeline (such as 15-30 days)	(2017) emphasized the protection of
	including	Fiduciaries.	for grievance redressal	individual privacy rights, which includes
	access, erasure,	2. No standardized method for	responses.	timely redressal and clear procedural
	grievance	identity verification when a Data	2. Provide standardized	safeguards for exercising data rights.
	redressal, and	Principal exercises rights.	methods for Data Fiduciaries	The General Data Protection Regulation
			to verify the identity of Data	(GDPR), under Art. 12 and 15, mandates

<sup>&</sup>lt;sup>18</sup> Children's Online Privacy Protection Rule ("COPPA") | Federal Trade Commission





nomination	3. Lack of procedural clarity on how	Principals, such as multi-	response to data access and erasure requests
rights.	nomination rights can be practically	factor authentication.	within one month, serving as a global
	exercised.	3. Lay down procedural	benchmark.
	4. Insufficient mechanisms for	guidelines for nomination	The California Consumer Privacy Act
	ensuring transparency in cross-	rights, including	(CCPA), under Sec. 1798.130(a), explicitly
	platform grievance resolution.	documentation and	mandates response timelines and identity
		notification protocols.	verification measures.
		4. Establish interoperability	The Srikrishna Committee Report (2018),
		standards for grievance	stressed the need for strong grievance
		redressal systems across Data	redressal systems to protect data rights.
		Fiduciaries and Consent	The International Telecommunication
		Managers.	Union's Telecommunication Standardization
			Sector (ITU-T) Recommendations on Digital
			Identity <sup>19</sup> advocates for multi-layered
			identity verification in digital environments.
1	<b>D</b> A	ATA PROCESSING	
Processing for	Lack of explicit guidelines on	Incorporate specific legal	Jurisprudence surrounding "Right to
provision or	accountability for misuse or data	remedies and penalties for	Privacy" as held in <i>Puttaswamy</i> mandates
issue of		misuse of personal data by	
	Processing for provision or	rights.  nomination rights can be practically exercised.  4. Insufficient mechanisms for ensuring transparency in cross-platform grievance resolution.  Definition of the practically exercised.  Lack of explicit guidelines on accountability for misuse or data	rights.  nomination rights can be practically exercised.  4. Insufficient mechanisms for ensuring transparency in crossplatform grievance resolution.    Processing for provision or lace of the provision or lace of the processing of the provision or lace of the provision or lace of the processing for

<sup>19</sup> accessible at <a href="https://www.itu.int/rec/T-REC-X.1251-200909-I">https://www.itu.int/rec/T-REC-X.1251-200909-I</a>





	subsidy,	breaches when public data is	State entities. Ensure regular	accountability and security in processing
	benefit,	processed by the State.	audits of data processing	personal data.
	service,		practices.	
	certificate,			
	licence or			
	permit by State			
	and its			
	instrumentalitie			
	s.			
14	Data transfers	Absence of clear criteria for	Publish a comprehensive	Jurisprudence from Schrems II decision <sup>20</sup> in
	outside India	determining permissible jurisdictions	whitelist of jurisdictions with	the EU invalidating Privacy Shield
	are subject to	for data transfers.	adequate data protection	emphasizes the need for robust data
	conditions		frameworks.	protection in cross-border transfers.
	imposed by the			
	Central			
	Government.			

<sup>&</sup>lt;sup>20</sup> Data Protection Commissioner v Facebook Ireland Ltd, Maximillian Schrems, accessible at <a href="https://curia.europa.eu/juris/document/document.jsf?text=&docid=228677&pageIndex=0&doclang=en&mode=lst&dir=&occ=first&part=1&cid=12312155">https://curia.europa.eu/juris/document/document.jsf?text=&docid=228677&pageIndex=0&doclang=en&mode=lst&dir=&occ=first&part=1&cid=12312155</a>





Secon	Establishes	Lack of detailed accountability	Mandate independent data	Basis from OECD Privacy Guidelines <sup>21</sup> and
d	standards for	measures for State actors processing	protection audits and specify	global standards for lawful processing.
Sche	lawful	sensitive data.	penalties for violations.	
dule	processing,			
	accuracy,			
	retention,			
	security			
	safeguards,			
	accountability,			
	and			
	transparency.			
		DATA P	PROTECTION OFFICER	
9	Contact	No clear definition of qualifications	Set qualifications and training	Derived from global practices such as the
	information of	or expertise required for DPOs.	requirements for DPOs to	Contact information of person to answer
	person to		ensure effective handling of	questions about processing requirements for
	answer		data processing issues.	DPOs (Article 37).
	questions about			
	processing.			

<sup>&</sup>lt;sup>21</sup> Guidelines Governing The Protection Of Privacy And Transborder Flows Of Personal Data, Guideline No. 7, accessible at <a href="https://legalinstruments.oecd.org/en/instruments/OECD-LEGAL-0188#mainText">https://legalinstruments.oecd.org/en/instruments/OECD-LEGAL-0188#mainText</a>





9	Contact	Absence of explanation of modalities	In order to promote efficiency,	There is an overlap in the role of this
	information of	on the operation of such a person,	the said person (under R. 9)	functionary (not explicitly mentioned in the
	person to	including who they will be.	can be from the office of the	Act) and the Consent Manager (who is
	answer		CM.	expected to fulfil the role of grievance
	questions about			redressal for the DP and act in the interest of
	processing.			the DP).
				In the interest of efficiency, since both the
				person under R. 9 & the CM have a duty
				towards the DP, the person referred to under
				R. 9 can be from the office of the Consent
				Manager.
		DATA I	PROTECTION BOARD	
18	Procedure for	1. Absence of detailed protocols for	1. Introduce more detailed	The prohibition against Members voting
	meetings of	emergency decision-making criteria,	guidelines for defining	where a conflict of interest exists follows the
	Board and	beyond recording reasons.	emergent situations requiring	principle of nemo judex in causa sua (no one
	authentication	2. No explicit guidelines on	immediate Board decisions.	should be a judge in their own case).
	of its orders,	transparency requirements for	2. Require public disclosure	Similar procedures for decision-making and
	directions and	agenda-setting by the Chairperson.	(at least internally) of the	quorum requirements can be seen in entities
	instruments.	3. Limited procedural safeguards for	agenda-setting criteria for	like SEBI and TRAI.
		disclosing conflicts of interest and	Board meetings to ensure	Courts have often emphasized transparent
			procedural transparency.	and participative decision-making in





		mechanisms to resolve disputes	3. Implement clear procedural	administrative bodies (Refer: Maneka
		regarding the same.	mechanisms for handling	Gandhi v. Union of India (1978) and Centre
		4. Insufficient mention of digital	conflicts of interest, including	for PIL v. Union of India (2011)).
		authentication security standards.	a formal process for Members	
			to disclose potential conflicts	
			in writing.	
			4. Include requirements for	
			secure digital authentication	
			standards to protect Board	
			decisions and records.	
19	Board	No standards specified for the	Develop a comprehensive	Inspiration must be drawn from the Supreme
	functions as a	adoption of digital technologies.	digital strategy guideline,	Court's E-Committee Guidelines <sup>22</sup> and the
	digital office		including cybersecurity	Government's eCourts Integrated Mission
	and may adopt		measures and remote hearing	Mode Project. <sup>23</sup>
	techno-legal		protocols.	
	measures.			
20	Terms and	1. Absence of detailed recruitment	1. Develop comprehensive	Ensuring transparency in public
	conditions of	criteria or transparent procedures for	recruitment and selection	appointments aligns with constitutional
	appointment	selection.	guidelines to ensure a	

<sup>&</sup>lt;sup>22</sup> accessible at <a href="https://ecommitteesci.gov.in/document-category/policy-action-plan-documents-en/">https://ecommitteesci.gov.in/document-category/policy-action-plan-documents-en/</a>
<sup>23</sup> accessible at <a href="https://ecommitteesci.gov.in/project/brief-overview-of-e-courts-project/">https://ecommitteesci.gov.in/project/brief-overview-of-e-courts-project/</a>





	and service of	2. No explicit mention of	transparent and merit-based	values (Refer: Centre for Public Interest
	officers and	performance evaluation mechanisms	hiring process.	Litigation v. Union of India (2011)).
	employees of	or professional development	2. Include performance	Courts have underscored the importance of
	Board	opportunities for employees.	evaluation mechanisms and	clear and transparent service conditions for
		3. Ambiguity regarding autonomy in	professional development	public employees (Refer: State of Haryana v.
		appointment decisions vis-à-vis the	frameworks to enhance	Piara Singh (1992)).
		Central Government's overarching	employee efficiency and	
		control.	satisfaction.	
			3. Clarify the extent of	
			autonomy granted to the	
			Board in appointment	
			decisions while maintaining	
			the Central Government's	
			oversight.	
22	Calling for	Bypassing consent undermines	Any call for information shall	The government has the authority to demand
	information	privacy protections and Supreme	be made via a formal written	data from data fiduciaries and can exercise
	from Data	Court safeguards against state	request by the authorities to	broad discretion without the consent of the
	Fiduciary or	surveillance.	the data fiduciary. Clear	data principal for reasons listed under the 7th
	intermediary		safeguards must be in place,	Schedule. The agents requesting data are
			including oversight by a	appointed by the government.
			review committee and a	





requirement for requests to specify the intended use of the information.

Companies must inform individuals when their data is requested by the state, ensuring that such requests comply with established guidelines and the three-part test of legality, necessity, and proportionality from.

Puttaswamy. Additionally, an appeal process and an independent oversight mechanism should be implemented to uphold

transparency and

accountability.

Intercepting communications violates the constitutional right to life and personal liberty unless done through legally established safeguards. Specific safeguards for such interceptions were mandated in PUCL v. Union of India<sup>24</sup>. Any demand for data must be reasonable, necessary, and proportionate.

Additionally, any government action affecting a citizen's right to privacy must comply with the *Puttaswamy* standards.

These standards require:

Legality: A valid law must justify the action.

Legitimate State Aim: The action must serve a valid government purpose, such as national security, crime prevention, or social welfare.

**Proportionality**: The action must be reasonable and not excessive in relation to its purpose.

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<sup>&</sup>lt;sup>24</sup> (1978) 1 SCC 248





				These principles ensure that government
				actions are lawful, fair, and do not
				disproportionately infringe upon an
				individual's right to privacy.
		Signific	CANT DATA FIDUCIARY	
12(1)	Additional	The DPDP mandates annual,	The requirement to conduct	The DPDP requires SDFs to conduct annual
&	obligations of	organization-wide DPIAs and audits,	DPIAs and audits on an	DPIAs and audits on a whole-organization
12(2)	Significant	regardless of data processing changes,	annual, whole-organization	basis, rather than when there are changes in
	Data Fiduciary	with submissions to the DPB, creating	basis should be reconsidered.	data processing activities or risk profiles.
		unnecessary burdens and	DPIAs must not only be an	DPIAs should not be limited to an annual
		inefficiencies for SDFs.	annual requirement. Instead,	requirement. Instead, they must also be
			DPIAs should also be	conducted whenever there are significant
			triggered by significant	changes in data processing or risk profiles.
			changes in data processing or	Additionally, audit submissions should be
			risk profiles, and audit	better aligned with global best practices.
			submissions should be more	While DPIAs and audits promote data
			aligned with global best	protection, the absence of clear guidelines on
			practices.	their scope may result in inadequate
				assessments. Reporting to the DPB could





				become a mere formality without effective external oversight.
12(3)	Additional obligations of Significant Data Fiduciary	Lack of clear guidelines on due diligence measures for SDFs to assess algorithmic risks to data principals' rights.  Lack of a strict standard for compliance.	The government shall provide clear guidelines on the scope, textend and nature of the due diligence. The risk assessment criteria, methodologies, documentation, transparency standards, and independent oversight for algorithmic due diligence, preferably in a standard format, must be provided to ensure consistent implementation.  Furthermore, the current due diligence standard requires that the algorithmic software be "not likely" to pose a risk.  This language imposes a lower threshold for fulfilling SDF's	The rules require SDFs to verify that their algorithmic software does not pose risks to DPs' rights but fail to specify the exact due diligence measures to be followed. This lack of clarity creates uncertainty, forcing businesses to interpret and implement compliance on an individual basis, which may lead to inconsistent or inadequate safeguards.  The current due diligence standard, requiring that algorithmic software be "unlikely" to pose a risk, imposes a weak obligation on SDFs. This revision is required to ensure stronger, clearer accountability and protection for data principals. The term "not likely" sets a low threshold, potentially allowing risks to persist. An absolute obligation would compel SDFs to





			obligation, as it only requires a minimal likelihood of risk.  The standard should be revised to impose an absolute duty on the SDF to ensure that no risks to data principals exist by omitting the ambiguous term "not likely."	proactively eliminate any risks, ensuring more robust safeguards for personal data and aligning with the higher legal standards for privacy protection.
12(4)	Additional obligations of Significant Data Fiduciary	The lack of clear criteria for data transfer restrictions creates uncertainty and potential arbitrary limitations.	The DPDP Rules should clearly define the scope of data transfer restrictions, specifying whether they apply to certain data categories or specific organizations, to provide greater clarity and reduce operational uncertainty for SDFs.	The DPDP Rules allow the Central Government to impose data transfer restrictions, but it is unclear whether these apply to specific data categories or organizations, potentially creating uncertainty and operational challenges for SDFs. Clear definitions are necessary to ensure SDFs can comply effectively and avoid operational disruptions. Data fiduciaries must not face unreasonable and arbitrary restrictions or at the discretion of the





government without any rationale. Clear, objective criteria must be defined to prevent arbitrary restrictions, ensuring that data transfers are only limited when absolutely necessary for legitimate reasons. This will facilitate smoother operations, help businesses adhere to regulations, and prevent unnecessary compliance burdens while safeguarding privacy and data protection rights. Further, the requirement to localize data for Significant Data Fiduciaries raises concerns about cross-border data transfers and could have a significant impact on international trade in services.





## **Concluding Remarks**

The Centre for Cyber Laws has submitted these comments to the Ministry of Electronics & Information Technology.

The Centre appreciates the collaborative efforts undertaken by MeITY.

We strongly believe that the modifications, as proposed above, will enhance data protection of individuals, and hence recommend that these be introduced and implemented at the earliest in line with principles of the Digital Personal Data Protection Act 2023.

Dated: 22<sup>nd</sup> February 2025

